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Illinois Commerce Commission On Its Own Motion

Requirements governing the form and content of contract summaries for the neutral fact-finder process for 2000 under Section 16-112(c) of the Public Utilities Act

Docket No. 00-0007

BRIEF ON EXCEPTIONS OF ILLINOIS POWER COMPANY

Joseph L. Lakshmanan, Esq. Illinois Power Company 500 South 27th Street Decatur, IL 62521-2200 (217) 362-7449 (217) 362-7458 (facsimile)

Dated: April 6, 2000

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Pursuant to § 200.830 of the Commission's Rules of Practice and the schedule set forth by the Hearing Examiner in the above-referenced docket, Illinois Power Company ("IP" or "Illinois Power") hereby submits its brief on exceptions. IP would like to commend the Hearing Examiner for his efforts in moving this proceeding along and in crafting a Proposed Order ("HEPO") that, in general, reflects a balanced approach to the divergent views expressed in this case. Illinois Power nonetheless does have one exception to note.

I. Illinois Power did Explain How Its Proposal Would Work for All Bundled Contracts.

Section III(B) of the HEPO contains the following language:

IP also seems uncertain how its own proposal would be administered when it is faced with unbundling contracts for which no market assumptions exist. The Commission agrees that such contracts must be reported, but does not understand how IP intends to unbundle transition charges when it reports such contracts.

HEPO at 12. Illinois Power believes that it did explain exactly how its proposal would work. For example, during cross-examination of IP's witness by Mr. Robertson, Mr. Hastings clearly indicated that contracts for which no market data exists "would definitely be reported." Tr. at 124. He went on to state IP "would unbundle them according to the rules and wording and so forth that I

expect would come out of this proceeding." *Id. See also id.* at 129 (in unbundling contracts, transition charges would be calculated by following the law). Indeed, Messrs. Robertson and Hastings had a colloquy on the differences in unbundling contracts depending on the dates of the contracts. *Id.* at 126-30. Thus, for those contracts for which no market data exists, IP clearly indicated not only that such contracts would be reported but also how they would be unbundled.

Of course, under IP's proposal, these details were irrelevant because all such contracts should be eliminated from consideration. *See, e.g.*, IP Ex. 1.1 at 4; IP Br. at 5. Perhaps, this irrelevancy is the source of the confusion. Nonetheless, regardless of whether IP's proposal had been accepted, there can be no doubt about how IP intended it to function.

More importantly, if the Commission rejects IP's solution on how to break the circularity, it should take affirmative actions to prevent a distortion of the NFF values that relies on stale data. Because the HEPO (and virtually every party) recognizes that a problem exists in using the circular data, the Commission should make it clear to the NFF that such data should be eliminated from consideration, regardless of how one arrives at it in the unbundling process. The Commission may decide that the law requires an unbundling process as provided for in the HEPO, but this does not mean that the data derived from such a calculation is necessarily useful in deriving a market value—indeed, most parties agree that it is not. Only with the elimination of this data will the NFF be able to create market values that are as accurate as possible.

Thus, IP requests that the paragraph at issue be modified as follows, with the underlined portions deleted and the bold portions added (IP makes this request on the assumption that its use of market forwards would nonetheless be rejected for the other reasons contained in this part of the HEPO):

IP's proposal is [even more problematic] also rejected. First, although it is unclear whether it would be IP's or the other contracting party's market assumptions that would be used as the market value proxy, IP has not refuted other parties' suggestions that IP intends to use its market assumptions. Why IP's market assumptions should be relied upon rather than the other contracting party's assumptions has not been explained. [IP also seems uncertain how its own proposal would be administered when it is faced with unbundling contracts for which no market assumptions exist. The Commission agrees that such contracts must be reported. but does not understand how IP intends to unbundle transition charges when it reports such contracts.] For those contracts where market assumptions exist, the Commission also agrees with those parties who do not believe such assumptions can be audited. Nonetheless, because the circularity problem is not resolved by the unbundling method approved by the Commission above, the Commission directs the elimination from consideration of all contracts unbundled in accord with the manner set forth in this Section (i.e., contracts for which only the prior year's NFF values were used to calculate an unbundled market value).

Alternatively, if the Commission does not believe it should direct the elimination of this data, it should at a minimum replace the word "directs" with "suggests" in the last sentence of the above replacement language.

WHEREFORE, Illinois Power Company requests that the Commission amend the HEPO as set forth above.

Respectfully submitted,

Joseph L. Lakshmanan, Esq.

Joseph L. Liksh

Illinois Power Company

500 South 27th Street

Decatur, IL 62521-2200

(217) 362-7449

(217) 362-7458 (facsimile)

Dated: April 6, 2000

CERTIFICATE OF SERVICE

I, Joseph L. Lakshmanan, certify that on the 6th day of April, 2000, I served a copy of Illinois Power's Brief on Exceptions by electronic mail and overnight delivery, from Decatur, Illinois, fees prepaid to the individuals on the service list attached.

Joseph L. Lakshmanan, Esq.

Steven Revethis
Illinois Commerce Commission
160 North LaSalle Street, Suite C-800

Chicago, Illinois 60601 Phone: (312) 793-2877 Fax: (312) 793-1556

E-mail: srevethi@icc.state.il.us

Bruce Larson Illinois Commerce Commission 527 East Capitol Avenue Springfield, Illinois 62701

Phone: 524-0722 Fax: 524-5516

E-mail: blarson@icc.state.il.us

Robert Mill AmerenCIPS 607 East Adams Street Springfield, Illinois 62739

Phone: 525-5304 Fax: 525-5355

E-mail: bob mill@ameren.com

John Feeley Illinois Commerce Commission 160 North LaSalle Street, Suite C-800 Chicago, Illinois 60601

Phone: (312) 793-2877 Fax: (312) 793-1556

E-mail: jfeeley@icc.state.il.us

Eric Schlaf
Illinois Commerce Commission
527 East Capitol Avenue
Springfield, Illinois 62701

Phone: 782-2743 Fax: 524-0622

E-mail: eschlaf@icc.state.il.us

Carl Peterson

Illinois Commerce Commission 160 North LaSalle Street, Suite C-800

Chicago, Illinois 60601 Phone: (312) 814-6072 Fax: (312) 814-1818

E-mail: cpeterso@icc.state.il.us

Christopher Flynn Karl B. Anderson Jones Day Reavis & Pogue 77 West Wacker Drive Chicago, Illinois 60601 Phone: (312) 782-3939

Fax: (312) 782-8585

E-mail: cflynn@jonesday.com kbanderson@jonesday.com

Robert P. Jared, Senior Attorney MidAmerican Energy Company 106 East Second Street, P.O. Box 4350 Davenport, Iowa 52808

Phone: (319) 333-8005 Fax: (319) 333-8021

E-mail: rpjared@midamerican.com

Robert Bishop Illinois Commerce Commission 527 East Capitol Avenue Springfield, Illinois 62701

Phone: 782-7281 Fax: 785-5431

E-mail: rbishop@icc.state.il.us

Patrick Foster
Illinois Commerce Commission
527 East Capitol Avenue
Springfield, Illinois 62701

Phone: 785-8439 Fax: 524-8928

E-mail: pfoster@icc.state.il.us

Leijuana Doss Marie Spicuzza Assistant State's Attorneys Environment and Energy Division 69 West Washington, Suite 700 Chicago, Illinois 60602

Phone: (312) 603-8600 Fax: (312) 603-9835

E-mail: saopib@wwa.com

James Hinchliff, Gerard T. Fox, Mary Klyasheff & Timothy P. Walsh Peoples Energy Services Corporation 130 East Randolph Drive Chicago, Illinois 60601 Phone: (312) 240-4341

Fax: (312) 240-4486

E-mail: j.hinchliff@pecorp.com g.fox@pecorp.com m.klyasheff@pecorp.com t.walsh@pecorp.com

Stephen Mattson Joseph Weber Mayor, Brown & Platt 190 South LaSalle Street Chicago, Illinois 60603 Phone: (312) 782-0600 Fax: (312) 701-7711

E-mail: smattson@mayerbrown.com jweber@mayerbrown.com

Eric Robertson Lueders Robertson & Konzen 1939 Delmar Avenue Granite City, Illinois 62040 Phone: (618) 876-8500

Fax: (618) 876-4534

E-mail: erobertson@lrklaw.com

Edward J. Griffin
W. Michael Seidel
Defrees & Fiske
200 South Michigan Avenue, Suite 1100
Chicago, Illinois 60604

Phone: (312) 372-4000 Fax: (312) 939-5617

E-mail: EGRIFFIN@DEFREES.COM WMSEIDEL@DEFREES.COM

Susan M. Landwehr Enron Energy Services, Inc. 900 Second Avenue South, Suite 890 Minneapolis, Minnesota 55402 Phone: (612) 339-4599

Fax: (612) 339-4392

E-mail: susan_m_landwehr@enron.com

Kent M. Ragsdale Alliant Energy Corporation 200 First Street, Southeast, 12th Floor Cedar Rapids, Iowa 52401-0351 Phone: (319) 398-7765

Fax: (319) 398-4533

E-mail: kentragsdale@alliant-energy.com

James Stamos Stamos & Trucco 10 North Dearborn, 5th Floor Chicago, Illinois 60602 Phone: (312) 630-7979

Fax: (312) 630-1183

E-mail: jstamos@stamostrucco.com

Christopher Townsend
David Fein

Karen Way

Piper Marbury Rudnick & Wolfe 203 North LaSalle Street, Suite 1800

Chicago, Illinois 60601 Phone: (312) 368-4000 Fax: (312) 236-7516

E-mail: christopher.townsend @piperrudnick.com

david.fein@piperrudnick.com karen.way@piperrudnick.com

Michael A. Munson Law Office of Michael A. Munson 150 North Michigan Avenue, Suite 1405

Chicago, Illinois 60601 Phone: (312) 819-2227 Fax: (312) 960-9520

E-mail: Michael@Munson.com

Susan L.Z. Bryant Unicom Energy 2315 Enterprise Drive Westchester, Illinois 60154 Phone: (708) 236-8000

Fax: (708) 236-7903

E-mail: Susan.Bryant@ucm.com

Dennis F. Kelter Commonwealth Edison Company 10 South Dearborn

Chicago, Illinois 60603 Phone: (312) 394-7298 Fax: (312) 394-8799

E-mail: Dennis.F.Kelter@ucm.com

Koby Bailey
Director of Regulatory Affairs
Nicor, Inc.
1844 Ferry Road
Naperville, Illinois 60563

Phone: (630) 983-8676 ext. 3527

Fax: (630) 548-3574

E-mail: kbailey@nicorinc.com

Philip R. O'Connor, Tom Brumschreiber & Ken Walsh

NewEnergy Midwest, L.L.C.

29 South LaSalle Street, Suite 900

Chicago, Illinois 60603 Phone: (312) 704-9200 Fax: (312) 704-9204

E-mail: poconnor@newenergy.com

tbrumschreiber@newenergy.com

kwalsh@newenergy.com

Julie Voeck

Director, Energy Marketing

Blackhawk Energy Services, L.L.C.

N16 W23217 Stone Ridge Drive, Suite 100

Waukesha, Wisconsin 53188

Phone: (262) 506-6600 Fax: (262) 506-6611

E-mail: jvoeck@kaztex.com

William P. McNeil

Commonwealth Edison Company

10 South Dearborn, 34FN Chicago, Illinois 60603 Phone: (312) 394-7282

Fax: (312) 394-8799

E-mail: William.P.McNeil@ucm.com

Sarah J. Read & Mitchel A. Mick

Sidley & Austin

10 South Dearborn Street

Chicago, Illinois 60603 Phone: (312) 853-7000

Fax: (312) 853-7036

E-mail: sread@sidley.com

mmick@sidley.com

Joseph H. Raybuck

Ameren Services Company

1901 Chouteau Avenue

St. Louis, Missouri 63103-3085

Phone: (314) 554-2976 Fax: (314) 554-4014

E-mail: jraybuck@ameren.com

David E. Nichols Commonwealth Edison Company 10 South Dearborn Chicago, Illinois 60603 Phone: (312) 394-3742

Fax: (312) 394-7262

E-mail: David.E.Nichols@ucm.com

Robert K. McDonald Commonwealth Edison Company 10 South Dearborn Chicago, Illinois 60603 Phone: (312) 394-4955 Fax: (312) 394-2867

E-mail: Robert.K.McDonald@ucm.com

Eric Bramlet Koger & Bramlet, P.C. 316 ½ Market Street, P. O. Box 278 Mt. Carmel, Illinois 62863 Phone: (618) 263-3502

Fax: (618) 263-3504 E-mail: kblaw@midwest.net

Edward C. Fitzhenry Lueders, Robertson & Konzen 1939 Delmar Ave., P. O. Box 735 Granite City, Illinois 62040 Phone: (618) 876-8500 Fax: (618) 876-4534

E-mail: efitzhenry@lrklaw.com

Alan H. Neff
Assistant Corporation Counsel
Public Utilities Division
300 North LaSalle Street, Suite 900
Chicago, Illinois 60602-2580
Phone: (312) 744-9010
Fax: (312) 744-6798

E-mail: aneff@ci.chi.il.us

Larry F. Leonard Commonwealth Edison Company Wholesale Marketing Department One Financial Place 440 South LaSalle Chicago, Illinois 60605 Phone: (312) 394-2170 Fax: (312) 394-7571

E-mail: Larry.F.Leonard@ucm.com

David F. Geraghty
Commonwealth Edison Company
10 South Dearborn
Chicago, Illinois 60603
Phone: (312) 394-7207
Fax: (312) 394-8799

E-mail: David.F.Geraghty@ucm.com

E. Glenn Rippie Commonwealth Edison Company 125 South Clark Street, Suite 1535 Chicago, Illinois 60603

Phone: (312) 394-4200 Fax: (312) 394-3950

E-mail: E.Glenn.Rippie@ucm.com

Hearing Examiner John Albers Illinois Commerce Commission 527 E. Capitol Ave. Springfield, IL 62701 Phone: 782-4854

Fax: 524-8928

E-mail: jalbers@icc.state.il.us